# IN THE UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

| UNITED STATES OF AMERICA, |                         |
|---------------------------|-------------------------|
| Plaintiff,                | ) Case No. 2:18-cv-6823 |
| V.                        | )                       |
| SANG NAHM,                | )                       |
| Defendant.                | )<br>)<br>)             |

#### **COMPLAINT**

The plaintiff, United States of America, with the authorization of a delegate of the Secretary of the Treasury and at the direction of a delegate of the Attorney General of the United States, brings this action to collect a civil penalty assessed pursuant to 31 U.S.C. § 5321(a)(5) against Sang Nahm for his failure to timely report his financial interest in, or his signatory or other authority over, a foreign bank account for calendar years 2009 and 2010, as required by 31 U.S.C. § 5314 and its implementing regulations, as well as associated penalties and interest. In support of this action, the United States alleges as follows:

#### **Jurisdiction and Venue**

- 1. This Court has jurisdiction under 28 U.S.C. §§ 1331, 1345, and 1355(a).
- 2. Sang Nahm ("the Defendant") resides in Dix Hills, New York, which is within the jurisdiction of this Court. Venue is appropriate under 28 U.S.C. § 1391(b)(1).

#### **Defendant's Failure to Timely Report Interest in Foreign Financial Accounts**

3. Upon information and belief, the Defendant was born in the Republic of Korea ("Korea") and remains a citizen of Korea. The Defendant earned a business degree in 1983 from Georgetown University in Washington, D.C. He returned to Korea where he worked as a

successful investment banker until 2002. From 2003 through 2005, the Defendant was the chief financial officer for Michaela Corp., located in New York.

- 4. During calendar years 2009 and 2010, the Defendant resided in, or was otherwise subject to the jurisdiction of, the United States. The Defendant continues to own a home in New York and upon information and belief travels between New York and Korea.
- 5. During calendar years 2009 and 2010, the Defendant had a financial interest in, or signatory or other authority over, a bank, securities, or other financial account at Shinhan Bank ("Shinhan Account") in Korea.
- 6. During calendar year 2009, the balance of the Shinhan Account exceeded \$10,000.00.
- 7. During calendar year 2010, the balance of the Shinhan Account exceeded \$10,000.00.
- 8. During calendar years 2009 and 2010, the Defendant had a financial interest in, or signatory or other authority over, a bank, securities, or other financial account at Samsung Securities ("Samsung Account") in Korea.
- 9. During calendar year 2009, the balance of the Samsung Account exceeded \$10,000.00.
- 10. During calendar year 2010, the balance of the Samsung Account exceeded \$10,000.00.
- 11. The Defendant was required to file Form TD F 90-22.1, Report of Foreign Bank and Financial Accounts ("FBAR"), by June 30, 2010, for the Shinhan and the Samsung accounts for calendar year 2009.

- 12. The Defendant was required to file Form TD F 90-22.1, Report of Foreign Bank and Financial Accounts ("FBAR"), by June 30, 2011, for the Shinhan and the Samsung accounts for calendar year 2010.
  - 13. The Defendant failed to timely file an FBAR for calendar year 2009.
  - 14. The Defendant failed to timely file an FBAR for calendar year 2010.
- 15. The Defendant lacked reasonable cause for his failure to timely file the FBAR for the calendar years 2009 and 2010. He has extensive education in financial matters and signed his self-prepared income tax returns for calendar years 2009 and 2010 without identifying his two Korean accounts.
- 16. The Defendant signed two extensions of the statute of limitations for assessment of a civil penalty for the calendar year 2009, extending the statute of limitations from June 30, 2016 to June 30, 2017, and then to June 30, 2018.

### **Assessment of the FBAR Penalty**

17. On December 20, 2016, in accordance with 31 U.S.C. §5321(a)(5), a delegate of the Secretary of the Treasury assessed a civil penalty ("FBAR Penalty") against the Defendant, in the total amount of \$34,813.00, for his non-willful failure to timely report to the IRS his financial interest and signature authority over the Shinhan and Samsung Accounts during 2009 and 2010, as follows:

|         | 20        | 09       | 2010        |          |  |
|---------|-----------|----------|-------------|----------|--|
| Account | Balance   | Penaltv  | Balance     | Penaltv  |  |
| Samsung | \$416,465 | \$10,000 | \$1,080,306 | \$10,000 |  |
|         |           |          |             |          |  |
| Shinhan | \$48,132  | \$4,813  | \$435,350   | \$10,000 |  |
| Total   | \$464,597 | \$14,813 | \$1,515,656 | \$20,000 |  |

- 18. On or about December 20, 2016, a delegate of the Secretary of the Treasury sent notice of the assessment of the FBAR Penalty and a demand for payment to the Defendant.
  - 19. The United States has collected approximately \$4,000.00 from Mr. Nahm.
- 20. The balance due on the FBAR Penalty assessed against the Defendant, along with statutory additions and interest, including a late-payment penalty, is \$32,253.19 as of January 31, 2018.
- 21. This civil action to collect the FBAR Penalties, and the associated penalties for late payment under 31 U.S.C. § 3717(e)(2), and interest, is timely under 31 U.S.C. §5321(b)(2) because it is filed within two years of December 20, 2016, the date that the FBAR Penalties were assessed.

WHEREFORE, Plaintiff United States of America requests that:

(a) The Court enter judgment in favor of Plaintiff United States of America and against Defendant, for the FBAR Penalties for the 2009 and 2010 calendar years, as well as the associated late-payment penalty and interest, in the amount of \$32,253.19 as of January 31, 2018, plus interest and statutory accruals from and after that date until the liability is paid in full; and,

[Remainder of this page intentionally left blank.]

(b) That the Court award the United States such further relief, including the costs of this action, as the Court deems just and proper.

Dated: November 30, 2018

Respectfully submitted,

RICHARD E. ZUCKERMAN Principal Deputy Assistant Attorney General Tax Division, U.S. Department of Justice

/s/Sarah T. Mayhew

SARAH T. MAYHEW Trial Attorney, Tax Division U.S. Department of Justice P.O. Box 55 Washington, D.C. 20044 (202) 616-1929 (voice) (202) 514-5238 (fax) Sarah.T.Mayhew@usdoj.gov

## **CIVIL COVER SHEET**

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

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|--|--|--|------------------------------|--|--|--|---|--|---------------|
| I. (a) PLAINTIFFS  |  |  |                              | DEFENDANTS   |  |  |   |  |               |
| (b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES)  (c) Attorneys (Firm Name, Address, and Telephone Number)   |  |  |                              | County of Residence  NOTE: IN LAND CC THE TRACT  Attorneys (If Known)  | (IN U.S. P<br>ONDEMNATI                                  | LAINTIFF CASES O   | <i>'</i>  | OF   |               |
| II. BASIS OF JURISDI   | ICTION (Place on "Y" in O  | One Roy Only)  | шс                           | TIZENSHIP OF P   | RINCIPA  | AL PARTIES   | (Place on "Y" in  | One Roy t  | for Plaintiff |
|  |  | me Box Only)   |                              | (For Diversity Cases Only)   |  | LIMIL  | and One Box f   | or Defendo   | ant)          |
| □ 1 U.S. Government Plaintiff  | ☐ 3 Federal Question (U.S. Government I  | Not a Party)   | Citiz                        | en of This State   |  | Incorporated or Pr<br>of Business In T                     |   | <b>PTF</b> □ 4   | DEF<br>□ 4    |
| ☐ 2 U.S. Government Defendant  | ☐ 4 Diversity (Indicate Citizensh.)  | ip of Parties in Item III)   | Citiz                        | en of Another State  | 2 🗖 2  | Incorporated and I<br>of Business In A                     |   | □ 5  | □ 5           |
| IV. NATURE OF SUIT   | Populari a populari  |  |                              | en or Subject of a reign Country   | 3 🗖 3  | Foreign Nation   |   | □ 6  | □ 6           |
| CONTRACT   |  | orts   | F                            | ORFEITURE/PENALTY  | BAN  | NKRUPTCY   | OTHER   | STATUT   | ES            |
| □ 110 Insurance □ 120 Marine □ 130 Miller Act □ 140 Negotiable Instrument □ 150 Recovery of Overpayment & Enforcement of Judgment □ 151 Medicare Act □ 152 Recovery of Defaulted Student Loans (Excludes Veterans) □ 153 Recovery of Overpayment | PERSONAL INJURY  □ 310 Airplane □ 315 Airplane Product Liability □ 320 Assault, Libel & Slander □ 330 Federal Employers' Liability □ 340 Marine □ 345 Marine Product Liability □ 345 Marine Product Liability □ 346 Personal Injury Product Liability □ 368 Asbestos Personal Injury Product Liability PERSONAL PROPER |  | □ 69<br>1                    | 25 Drug Related Seizure of Property 21 USC 881 00 Other  LABOR 10 Fair Labor Standards                           | □ 423 With 28 U  PROPE □ 820 Copy □ 830 Pater □ 840 Trad | RTY RIGHTS yrights nt emark  SECURITY                      | 375 False C 376 Qui Ta 3729(a 400 State R 410 Antitru 430 Banks 450 Comm 460 Depon 470 Racket Corrup 480 Consur | m (31 USC<br>a))<br>deapportion<br>list<br>and Bankir<br>erce<br>ation<br>eer Influen<br>t Organizat | nment<br>ng   |
| of Veteran's Benefits  160 Stockholders' Suits  190 Other Contract  195 Contract Product Liability  196 Franchise  | □ 350 Motor Vehicle □ 355 Motor Vehicle □ Product Liability □ 360 Other Personal Injury □ 362 Personal Injury - Medical Malpractice  | ☐ 370 Other Fraud ☐ 371 Truth in Lending ☐ 380 Other Personal Property Damage ☐ 385 Property Damage Product Liability  | □ 72<br>□ 74<br>□ 75<br>□ 79 | Act 20 Labor/Management Relations 40 Railway Labor Act 51 Family and Medical Leave Act 00 Other Labor Litigation | ☐ 862 Blaci ☐ 863 DIW ☐ 864 SSIE ☐ 865 RSI               | k Lung (923)<br>C/DIWW (405(g))<br>D Title XVI<br>(405(g)) | □ 490 Cable/3 □ 850 Securit Exchai □ 890 Other \$ □ 891 Agricu □ 893 Enviro □ 895 Freedo                        | ies/Commonge<br>Statutory A<br>Itural Acts<br>nmental M  | actions       |
| REAL PROPERTY  210 Land Condemnation   | CIVIL RIGHTS  ☐ 440 Other Civil Rights   | PRISONER PETITIO Habeas Corpus:  | NS □ 79                      | 91 Employee Retirement<br>Income Security Act  |  | AL TAX SUITS<br>es (U.S. Plaintiff                         | Act   | ition  |               |
| <ul> <li>220 Foreclosure</li> <li>230 Rent Lease &amp; Ejectment</li> <li>240 Torts to Land</li> <li>245 Tort Product Liability</li> <li>290 All Other Real Property</li> </ul>  | □ 441 Voting □ 442 Employment □ 443 Housing/ Accommodations □ 445 Amer. w/Disabilities - Employment □ 446 Amer. w/Disabilities - Other □ 448 Education   | □ 463 Alien Detainee □ 510 Motions to Vacate Sentence □ 530 General □ 535 Death Penalty Other: □ 540 Mandamus & Oth □ 550 Civil Rights □ 555 Prison Condition □ 560 Civil Detainee - Conditions of Confinement | □ 46                         | IMMIGRATION  52 Naturalization Application  55 Other Immigration  Actions  | or D<br>□ 871 IRS-                                       | efendant) —Third Party JSC 7609                            | □ 896 Arbitration □ 899 Administrative Procedure  |  |               |
|  |  | Remanded from<br>Appellate Court   | □ 4 Rein<br>Reo              |  | r District   | ☐ 6 Multidistr<br>Litigation                               |   |  |               |
| VI. CAUSE OF ACTION  |  | •  | re filing (I                 | Do not cite jurisdictional stat  | utes unless di   | iversity):   |   |  |               |
| VII. REQUESTED IN COMPLAINT:   | ☐ CHECK IF THIS UNDER RULE 2   | IS A CLASS ACTION<br>3, F.R.Cv.P.  | N D                          | EMAND \$   |  | CHECK YES only URY DEMAND:                                 |   | n complair   | nt:           |
| VIII. RELATED CASI<br>IF ANY   | E(S) (See instructions):   | JUDGE  |                              |  | DOCKE  | ET NUMBER  |   |  |               |
| DATE   |  | SIGNATURE OF AT  | TORNEY (                     | OF RECORD  |  |  |   |  |               |
| FOR OFFICE USE ONLY  |  |  |                              |  |  |  |   |  |               |
|  | MOUNT  | APPLYING IFP   |                              | JUDGE  |  | MAG. JUI   | DGE   |  |               |
| ALCENT III   |  | 111111111111111111111111111111111111111  |                              | JODGE  |  | 1111 10. JUI   |   |  |               |

CERTIFICATION OF ARBITRATION ELIGIBILITY Local Arbitration Rule 83.10 provides that with certain exceptions, actions seeking money damages only in an amount not in excess of \$150,000, exclusive of interest and costs, are eligible for compulsory arbitration. The amount of damages is presumed to be below the threshold amount unless a certification to the contrary is filed. Case is Eligible for Arbitration , do hereby certify that the above captioned civil action is ineligible for , counsel for\_ compulsory arbitration for the following reason(s): monetary damages sought are in excess of \$150,000, exclusive of interest and costs, the complaint seeks injunctive relief, the matter is otherwise ineligible for the following reason DISCLOSURE STATEMENT - FEDERAL RULES CIVIL PROCEDURE 7.1 Identify any parent corporation and any publicly held corporation that owns 10% or more or its stocks: RELATED CASE STATEMENT (Section VIII on the Front of this Form) Please list all cases that are arguably related pursuant to Division of Business Rule 50.3.1 in Section VIII on the front of this form. Rule 50.3.1 (a) provides that "A civil case is "related" to another civil case for purposes of this guideline when, because of the similarity of facts and legal issues or because the cases arise from the same transactions or events, a substantial saving of judicial resources is likely to result from assigning both cases to the same judge and magistrate judge." Rule 50.3.1 (b) provides that "A civil case shall not be deemed "related" to another civil case merely because the civil case: (A) involves identical legal issues, or (B) involves the same parties." Rule 50.3.1 (c) further provides that "Presumptively, and subject to the power of a judge to determine otherwise pursuant to paragraph (d), civil cases shall not be deemed to be "related" unless both cases are still pending before the court." NY-E DIVISION OF BUSINESS RULE 50.1(d)(2) 1.) Is the civil action being filed in the Eastern District removed from a New York State Court located in Nassau or Suffolk County? Yes 2.) If you answered "no" above: a) Did the events or omissions giving rise to the claim or claims, or a substantial part thereof, occur in Nassau or Suffolk County? Yes b) Did the events or omissions giving rise to the claim or claims, or a substantial part thereof, occur in the Eastern District? Yes c) If this is a Fair Debt Collection Practice Act case, specify the County in which the offending communication was received: If your answer to question 2 (b) is "No," does the defendant (or a majority of the defendants, if there is more than one) reside in Nassau or Suffolk County, or, in an interpleader action, does the claimant (or a majority of the claimants, if there is more than one) reside in Nassau or Suffolk County? (Note: A corporation shall be considered a resident of the County in which it has the most significant contacts). **BAR ADMISSION** I am currently admitted in the Eastern District of New York and currently a member in good standing of the bar of this court. Yes No Are you currently the subject of any disciplinary action (s) in this or any other state or federal court? (If yes, please explain Yes No

I certify the accuracy of all information provided above.

Signature: /s/ Sarah T. Mayhew

# UNITED STATES DISTRICT COURT

|  | for the  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|--|
| District of  |  |  |  |  |  |  |  |
| Plaintiff(s) $V.$ $Defendant(s)$   | ) ) ) ) ) Civil Action No. ) ) ) )   |  |  |  |  |  |  |
| SUMMONS IN A CIVIL ACTION  |  |  |  |  |  |  |  |
| To: (Defendant's name and address)   |  |  |  |  |  |  |  |
| A lawsuit has been filed against you.  |  |  |  |  |  |  |  |
| are the United States or a United States agency, or an offi  | you (not counting the day you received it) — or 60 days if you icer or employee of the United States described in Fed. R. Civ. nswer to the attached complaint or a motion under Rule 12 of ion must be served on the plaintiff or plaintiff's attorney, |  |  |  |  |  |  |
| If you fail to respond, judgment by default will be You also must file your answer or motion with the court. | e entered against you for the relief demanded in the complaint.  DOUGLAS C. PALMER  CLERK OF COURT   |  |  |  |  |  |  |
| Date:  | Signature of Clerk or Deputy Clerk   |  |  |  |  |  |  |

Civil Action No.

### PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))

| was re | This summons for (nate)   | me of individual and title, if any) |  |           |          |  |  |
|--------|---|-------------------------------------|--|-----------|----------|--|--|
|        | •   | I the summons on the individual     | l at (place)                             |           |          |  |  |
|        |   |                                     | on (date)                                | ; or      |          |  |  |
|        | ☐ I left the summons  | at the individual's residence or    | usual place of abode with (name)         |           |          |  |  |
|        |   | , a pers                            | on of suitable age and discretion who re | sides the | æ,       |  |  |
|        | on (date), and mailed a copy to the individual's last known address; or |                                     |  |           |          |  |  |
|        | ☐ I served the summe  | ons on (name of individual)         |  |           | , who is |  |  |
|        | designated by law to  | accept service of process on bel    | half of (name of organization)           |           |          |  |  |
|        |   |                                     | on (date)                                | ; or      |          |  |  |
|        | ☐ I returned the sum  | mons unexecuted because             |  |           | ; or     |  |  |
|        | ☐ Other (specify):  |                                     |  |           |          |  |  |
|        | My fees are \$  | for travel and \$                   | for services, for a total of \$          |           |          |  |  |
|        | I declare under penalty of perjury that this information is true.       |                                     |  |           |          |  |  |
| Date:  |   |                                     |  |           |          |  |  |
| Date.  |   |                                     | Server's signature                       |           |          |  |  |
|        |   |                                     | Printed name and title                   |           |          |  |  |
|        |   |                                     |  |           |          |  |  |
|        |   |                                     | Server's address                         |           |          |  |  |

Additional information regarding attempted service, etc: